

# **PUBLIC NOTICE**

FEDERAL COMMUNICATIONS COMMISSION 445 12th STREET, S.W. WASHINGTON, D.C. 20554 News Media Information: (202) 418-0500 Fax-On-Demand: (202) 418-2830 Internet: http://www.fcc.gov

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DA 02-965 April 29, 2002

## AUCTION OF LICENSES FOR CELLULAR RURAL SERVICE AREAS

### Status of FCC Form 175 Applications to Participate in the Auction

Report No. AUC-02-45-C (Auction No. 45)

The Federal Communications Commission ("Commission") has received seven FCC Form 175 applications to participate in Auction No. 45 scheduled to begin on Wednesday, May 29, 2002, for three cellular Rural Service Area (RSA) licenses to provide cellular radiotelephone service. The applications have been reviewed for completeness and compliance with the Commission's rules, and have been classified into the following categories:

Accepted: Applications accepted for filing are listed alphabetically in Attachment A. These applicants will become qualified bidders upon receipt of the required upfront payment due by 6:00 p.m. ET on Monday, May 6, 2002. With respect to the FCC Form 175 applications, these applicants need take no further action except as may be necessary to maintain the accuracy of their applications. Attachment A also includes FCC account numbers that were automatically created by the FCC software system for each applicant and indicates the licenses selected by each applicant on its 175 filing.

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<sup>&</sup>lt;sup>1</sup> See 47 C.F.R. § 1.2106.

<sup>&</sup>lt;sup>2</sup> See 47 C.F.R. § 1.65.

Incomplete: Applications found to be incomplete are listed alphabetically in Attachment B. Applicants whose FCC Form 175 applications have been deemed incomplete will receive overnight correspondence indicating what information is required to make the applications acceptable for filing. These applicants may become qualified bidders only if they: (1) make the required upfront payments by 6:00 p.m. ET on Monday, May 6, 2002; and (2) resubmit their applications by 6:00 p.m. ET on Tuesday, May 7, 2002, to correct the deficiencies indicated. Applicants also must maintain the accuracy of their FCC Form 175 applications as required by the Commission's rules.<sup>3</sup> Applicants are advised that Attachment B includes FCC account numbers that were automatically created by the FCC software system for each applicant.

The filing window for resubmitting FCC Form 175 applications is now open. Corrected applications must be filed no later than **6:00 p.m. ET on Tuesday, May 7, 2002.** This will be the only opportunity to cure FCC Form 175 defects; late resubmissions will not be accepted. In addition, if an application remains incomplete or otherwise deficient after the resubmission deadline has passed, the application will be dismissed.

#### UPFRONT PAYMENT DEADLINE

Upfront payments and accompanying FCC Remittance Advice (FCC Form 159) for Auction No. 45 are due at Mellon Bank, Pittsburgh, Pennsylvania, **no later than 6:00 p.m. ET on Monday, May 6, 2002. Payments must be made by wire transfer and applicants must include their FCC Registration Number (FRN).** No other payment method is acceptable for this auction. Applicants are reminded to use their FRN and Taxpayer Identification Number (TIN), <u>not</u> their FCC Account Numbers on the FCC Form 159. Applicants must fax a completed FCC Form 159 (Revised February 2000) to Mellon Bank at (412) 209-6045 at least one hour before placing the order for the wire transfer (but on the same business day).

Applicants that have filed applications deemed to be incomplete, as noted in this public notice, must submit timely and sufficient upfront payments by the May 6, 2002 deadline for such payments, which is prior to the May 7, 2002 deadline for the resubmitted applications. If no upfront payment is made or the application remains incomplete following its resubmission, the application will be dismissed. If the applicant has provided its FRN, TIN and wire transfer instructions, any upfront payment made prior to dismissal will be refunded automatically.

We remind applicants that to avoid untimely upfront payments they should discuss arrangements (including bank closing schedules) with their banker several days before making the wire transfer, and allow sufficient time for the transfer to be initiated and completed before the deadline. Detailed information regarding upfront payments including additional requirements for "former defaulters" can be found in the *Auction No. 45 Procedures Public Notice* under Section III.D.<sup>4</sup>

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<sup>&</sup>lt;sup>3</sup> *Id*.

<sup>&</sup>lt;sup>4</sup> See Cellular Rural Service Areas Auction Scheduled for May 29, 2002, Public Notice, DA 02-470, at 15-18 (rel. March 4, 2002), 67 Fed. Reg. 16383 ("Auction No. 45 Procedures Public Notice").

Note: Applicants are reminded to submit the same FRN with all future payments.

#### OTHER IMPORTANT INFORMATION

**Qualified Bidders:** Approximately one week after the upfront payment deadline, following Commission review of resubmitted FCC Form 175 applications, and correlation of payments and applications, a public notice listing all applicants qualified to bid in the auction will be released. The same public notice will also include instructions for participating in the mock auction and a bidding schedule for the mock auction and the first day of the auction.

**Due Diligence:** Potential bidders are reminded that the Commission has granted interim operating authority (IOA) to one or more cellular operators to provide cellular service on the Channel A block pending the ultimate permanent licensing of these RSAs.<sup>5</sup> The interim operator must fully cooperate with the permanent licensee in effectuating a smooth transition of service in the market to the permanent licensee without disruption of service to the public. The IOA operator must cease operations in the market on the date of initiation of permanent service or within 30 days of written notification by the permanent licensee to the interim operator of the day and time that it intends to initiate service, whichever date occurs later.<sup>6</sup> The IOA Licenses, along with their special conditions of operation may be researched by their call signs on the Internet at <a href="http://wireless.fcc.gov/uls">http://wireless.fcc.gov/uls</a>. They are for market 582- KNKP980, KNKP986, and KNKP990; market 727- KNKQ240; and market 332- KNKP970.

Potential bidders are also reminded that 47 C.F.R. § 22.942 places limits on a cellular RSA licensee holding a controlling interest in a license operating on one cellular channel block, and the amount of interest they may hold in a license for the other channel block in an overlapping CGSA. Also, any RSA licensee operating transmitters within 72 kilometers (45 miles) of the U.S. - Canadian border must coordinate with the adjacent Canadian licensee to eliminate any harmful interference as conditioned by § 22.955.

Potential bidders also should be aware that certain applications (including those for modification), petitions for rulemaking, requests for special temporary authority waiver requests, petitions to deny, petitions for reconsideration, and applications for review may be pending before the Commission and relate to particular applicants or incumbent licensees. In addition, certain decisions reached in the *Cellular RSA Report and Order* and in this proceeding may be subject to judicial appeal and may be the subject of additional reconsideration or appeal. We note that resolution of these matters could have an impact on the availability of spectrum in Auction No. 45. In addition, although the Commission will continue to act on pending

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<sup>&</sup>lt;sup>5</sup> *Id.* at 4-5.

<sup>&</sup>lt;sup>6</sup> *Id. See* Implementation of Competitive Bidding Rules to License Certain Rural Service Areas, WT Docket No. 01-32, *Report and Order*, 17 FCC Rcd 1960, 1977, ¶¶ 37-38 (2002) ("*Cellular RSA Report and Order*").

<sup>&</sup>lt;sup>7</sup> See Ranger Cellular and Miller Communications, Inc. v. FCC, No. 02-1093 (D.C. Cir. filed Mar. 18, 2002); see also In the Matter of Public Notice entitled, "Implementation of Competitive Bidding Rule to License Certain Rural Service Areas," Motion to Stay Auction Rules Pending Judicial Review, filed by Ranger and Miller (March 26, 2002).

applications, requests and petitions, some of these matters may not be resolved by the time of the auction.

Potential bidders are solely responsible for identifying associated risks and for investigating and evaluating the degree to which such matters may affect their ability to bid on, otherwise acquire, or make use of licenses available in Auction No. 45.

**Prohibition of Collusion:** Bidders are reminded that Section 1.2105(c) of the Commission's rules prohibits applicants for the same geographic license area from communicating with each other during the auction about bids, bidding strategies, or settlements unless they have identified each other as parties with whom they have entered into agreements under Section 1.2105(a)(2)(viii). For Auction No. 45, this prohibition became effective at the short-form application filing deadline on Wednesday, April 17, 2002, and will end on the post-auction down payment deadline, which will be announced in a future public notice. If parties had agreed in principle on all material terms, those parties must have been identified on the short-form application under Section 1.2105(c), even if the agreement had not been reduced to writing. If parties had not agreed in principle by the filing deadline, an applicant should not have included the names of those parties on its application, and must not have continued negotiations with other applicants for licenses in the same geographic areas.

In addition, Section 1.65 of the Commission's rules requires an applicant to *maintain* the accuracy and completeness of information furnished in its pending application and to notify the Commission within 30 days of any substantial change that may be of decisional importance to that application. Thus, Section 1.65 requires an auction applicant to notify the Commission of any violation of the anti-collusion rules upon learning of such violation. Bidders therefore are required to make such notification to the Commission immediately upon discovery. For further details regarding the prohibition against collusion refer to the *Auction No. 45 Procedures Public Notice* under Section I.B.2.

Winning bidders will be required to disclose in their long-form applications the specific terms, conditions, and parties involved in all bidding consortia, joint ventures, partnerships, and other arrangements entered into relating to the competitive bidding process. Bidders found to have violated the anti-collusion rule may be subject to sanctions.<sup>12</sup> In addition, applicants are

<sup>&</sup>lt;sup>8</sup> 47 C.F.R. § 1.2105(c)(1).

<sup>&</sup>lt;sup>9</sup> See "Wireless Telecommunications Bureau Clarifies Spectrum Auction Anti-Collusion Rules," *Public Notice*, 11 FCC Rcd 9645 (1995).

<sup>&</sup>lt;sup>10</sup> See 47 C.F.R. § 1.65.

<sup>&</sup>lt;sup>11</sup> The Commission amended Section 1.2105 to require auction applicants to report prohibited communications in writing to the Commission immediately, but in no case later than five business days after the communication occurs. Amendment of Part 1 of the Commission's Rules--Competitive Bidding Procedures, *Seventh Report and Order*, 16 FCC Rcd 17546, 17555, ¶ 17 (2001).

<sup>&</sup>lt;sup>12</sup> See 47 C.F.R. §§ 1.2105(c), 1.2107(d), and 1.2109(d).

reminded that they are subject to the antitrust laws, which are designed to prevent anticompetitive behavior in the marketplace. If a bidder is found to have violated the antitrust laws in connection with its participation in the competitive bidding process, it may be subject to forfeiture of its upfront payment, down payment, or full bid amount and may be prohibited from participating in future auctions.<sup>13</sup>

**Auction Discount Voucher:** On June 8, 2000, the Commission awarded Qualcomm, Inc. a transferable Auction Discount Voucher ("ADV") in the amount of \$125,273,878.00.<sup>14</sup> This ADV may be used by Qualcomm or its transferee, in whole or in part, to adjust a winning bid in any spectrum auction prior to June 8, 2003, subject to terms and conditions set forth in the Commission's Order. Qualcomm transferred \$10,848,000.00 of the ADV to a winning bidder in FCC Auction No. 35 and the transferee used its portion of the ADV to adjust one of its winning bids in Auction No. 35.<sup>15</sup> The remaining portion of Qualcomm's ADV could be used to adjust winning bids in another FCC auction, including Auction No. 45.

**Ex Parte Rule:** Applicants should also be aware that the Commission has generally exempted auction proceedings from the strict requirements of the *ex parte* rule found in Section 1.1208<sup>16</sup> of the Commission's rules.<sup>17</sup>

**Mock Auction:** All applicants found to be qualified bidders will be eligible to participate in a mock auction on Thursday, May 23, 2002. We encourage all qualified bidders to take advantage of this mock auction to become familiar with the FCC Automated Auction System. In the *Qualified Bidders Public Notice*, the Bureau will announce the bidding schedule for the mock auction and give details about participation. The mock auction will be conducted over the Internet. Telephonic bidding will also be available. As a contingency, the FCC Wide Area Network, which requires access to a 900 number telephone service, will be available as well.

<sup>&</sup>lt;sup>13</sup> 47 C.F.R. § 1.2109(d).

<sup>&</sup>lt;sup>14</sup> Qualcomm Incorporated Petition for Declaratory Ruling Giving Effect to the Mandate of the District of Columbia Circuit Court of Appeals, *Order*, 16 FCC Rcd 4042 (2000) ("*Qualcomm Order*").

Announcing It Is Prepared to Grant Four C and F Block Broadband Personal Communications Services (PCS) Licenses Upon Full and Timely Payment, Auction Event No. 35, DA 01-2071, *Public Notice*, 16 FCC Rcd 16025 (2001). All of the terms and conditions applicable to Qualcomm's use of the ADV shall apply to its use by a transferee, except that a transferee may not transfer the ADV to an entity other than back to Qualcomm. *See Qualcomm Order*, 16 FCC Rcd 4042 (2000); *see also* Letter from Thomas J. Sugrue, Chief, Wireless Telecommunications Bureau, Federal Communications Commission, to Veronica M. Ahern, Attorney for Qualcomm Incorporated (December 22, 2000).

<sup>&</sup>lt;sup>16</sup> 47 C.F.R. § 1.1208.

<sup>&</sup>lt;sup>17</sup> See "Commission Announces that Mutually Exclusive 'Short-Form' Applications (Form 175) to Participate in Competitive Bidding Process ('Auctions') Are Treated as Exempt for Ex Parte Purposes," *Public Notice*, 9 FCC Rcd 6760 (1994).

**Electronic Bidding:** Applicants are reminded that qualified bidders are eligible to bid either electronically or telephonically. Applicants should specify their bidding preference on the FCC Form 175 by **6:00 p.m. ET on Tuesday, May 7, 2002**.

Bidders can access the FCC Automated Auction System over the Internet. As a contingency, bidders can also access the FCC Automated Auction System over the FCC's Wide Area Network. Access to the system via the Internet requires, at a minimum, the following hardware and software:

- CPU: Pentium 133 or above
- RAM: 32 MB (64 MB recommended)
- Monitor: VGA or above
- Mouse or other pointing device
- Operating System: Microsoft® Windows<sup>TM</sup> 95<sup>TM</sup>, 98<sup>TM</sup>, 2000<sup>TM</sup>, ME<sup>TM</sup>, NT<sup>TM</sup>
- Web Browser, either of the following:
- ◆ Microsoft® Internet Explorer 4.0 or higher (recommended). If you have Internet Explorer 5.0 or higher, your browser must have either Microsoft VM or Java Plug-In Version 1.3.1 installed.
- ♦ Netscape® Communicator™ 4.0 or higher, with Java Plug-In Version 1.3.1.

Java Plug-In Version 1.3.1 is available for downloading at *http://java.sun.com/getjava/download.html*.

In addition, users accessing the FCC Automated Auction System via the FCC's Wide Area Network will need:

- Modem: 28.8 Kbps Hayes© compatible modem or faster (56.6 Kbps recommended)
- Point-to-Point Protocol (PPP) Dialer: Use the Dial-Up Networking feature included with the operating system

Access to the FCC Automated Auction System via the Wide Area Network requires access to a 900 service telephone line. The first minute of connection time to the 900 number service is at no charge; however, \$2.30 will be charged for each additional minute.

**Long-Form Applications:** All applicants should be aware that at the long-form application stage, they will be subject to the more extensive reporting requirements contained in the Commission's Part 1 ownership disclosure rule.<sup>18</sup>

**Bidder Alerts:** All applicants must certify on their FCC Form 175 applications under penalty of perjury that they are legally, technically, financially and otherwise qualified to hold a license, and not in default on any payment for Commission licenses (including down payments) or delinquent on any non-tax debt owed to any Federal agency. Prospective bidders are reminded

<sup>&</sup>lt;sup>18</sup> See 47 C.F.R. § 1.2112(b)(2).

that submission of a false certification to the Commission is a serious matter that may result in severe penalties, including monetary forfeitures, license revocations, exclusion from participation in future auctions, and/or criminal prosecution.

Information about deceptive telemarketing investment schemes is available from the FTC at (202) 326-2222 and from the SEC at (202) 942-7040. Complaints about specific deceptive telemarketing investment schemes should be directed to the FTC, the SEC, or the National Fraud Information Center at (800) 876-7060. Consumers who have concerns about specific proposals may also call the FCC Consumer Center at (888) CALL-FCC ((888) 225-5322).

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#### **CONTACT INFORMATION**

For questions about payment or instructions for wiring upfront payments, contact Gail Glasser or Tim Dates, Auctions Accounting Group, at (202) 418-1995.

For specific questions about an applicant's incomplete status, the applicant should contact the staff reviewer identified in the correspondence sent to the applicant by overnight mail.

For technical assistance with using the FCC Automated Auction System, contact the FCC Technical Support Hotline at (202) 414-1250 (V) or (202) 414-1255 (TTY). Prior to May 6, 2002, the FCC Technical Support Hotline is generally available Monday through Friday from 7 a.m. to 10 p.m. ET, Saturday from 8 a.m. to 7 p.m. ET, and Sunday from 12 noon to 6 p.m. ET. *All calls to the FCC Technical Support Hotline are recorded.* 

**Note:** Effective May 6, 2002, new hours for the FCC Technical Support Hotline will be Monday through Friday from 8:00 a.m. to 6:00 p.m. ET.

For additional information, contact: Denise Coca, Auctions Legal Branch (regarding legal questions); Jeff Crooks, Analyst, Auctions Operations (regarding bidding and auction structure) at (202) 418-0660; or Barbara Sibert, Auctions Operations (regarding bidding and general filing status) at (717) 338-2888.